

109 TH CONGRESS } 2d Session }	HOUSE OF REPRESENTATIVES	{ REPORT 109-
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HEALTH INFORMATION TECHNOLOGY PROMOTION ACT OF
2006

JUNE , 2006.—Ordered to be printed

Mr. THOMAS, from the Committee on Ways and Means,
submitted the following

R E P O R T

together with

_____ VIEWS

[To accompany H.R. 4157]

[Including cost estimate of the Congressional Budget Office]

The Committee on Ways and Means, to whom was referred the bill (H.R. 4157) to amend the Social Security Act to encourage the dissemination, security, confidentiality, and usefulness of health information technology, having considered the same, reports favorably thereon with an amendment and recommends that the bill as amended do pass.

The amendment is as follows:

Strike all after the enacting clause and insert the following:

SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

(a) **SHORT TITLE.**—This Act may be cited as the “Health Information Technology Promotion Act of 2006”.

(b) **TABLE OF CONTENTS.**—The table of contents of this Act is as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Office of the National Coordinator for Health Information Technology.
- Sec. 3. Safe harbors for provision of health information technology and services to health care professionals.
- Sec. 4. Commonality and variation in health information laws and regulations.
- Sec. 5. Implementing modern coding system; application under part A of the Medicare program.
- Sec. 6. Procedures to ensure timely updating of standards that enable electronic exchanges.
- Sec. 7. Report on the American Health Information Community.
- Sec. 8. Strategic plan for coordinating implementation of health information technology.
- Sec. 9. Promotion of telehealth services.

SEC. 2. OFFICE OF THE NATIONAL COORDINATOR FOR HEALTH INFORMATION TECHNOLOGY.

(a) IN GENERAL.—Title II of the Public Health Service Act is amended by adding at the end the following new part:

“PART D—HEALTH INFORMATION TECHNOLOGY

“SEC. 271. OFFICE OF THE NATIONAL COORDINATOR FOR HEALTH INFORMATION TECHNOLOGY.

“(a) ESTABLISHMENT.—There is established within the Department of Health and Human Services an Office of the National Coordinator for Health Information Technology that shall be headed by the National Coordinator for Health Information Technology (referred to in this section as the ‘National Coordinator’). The National Coordinator shall be appointed by the President and shall report directly to the Secretary. The National Coordinator shall be paid at a rate equal to the rate of basic pay for level IV of the Executive Schedule.

“(b) GOALS OF NATIONWIDE INTEROPERABLE HEALTH INFORMATION TECHNOLOGY INFRASTRUCTURE.—The National Coordinator shall perform the duties under subsection (c) in a manner consistent with the development of a nationwide interoperable health information technology infrastructure that—

“(1) improves health care quality, reduces medical errors, increases the efficiency of care, and advances the delivery of appropriate, evidence-based health care services;

“(2) promotes wellness, disease prevention, and management of chronic illnesses by increasing the availability and transparency of information related to the health care needs of an individual for such individual;

“(3) ensures that appropriate information necessary to make medical decisions is available in a usable form at the time and in the location that the medical service involved is provided;

“(4) produces greater value for health care expenditures by reducing health care costs that result from inefficiency, medical errors, inappropriate care, and incomplete information;

“(5) promotes a more effective marketplace, greater competition, greater systems analysis, increased choice, enhanced quality, and improved outcomes in health care services;

“(6) improves the coordination of information and the provision of such services through an effective infrastructure for the secure and authorized exchange and use of health care information; and

“(7) ensures that the confidentiality of individually identifiable health information of a patient is secure and protected.

“(c) DUTIES OF NATIONAL COORDINATOR.—

“(1) STRATEGIC PLANNER FOR INTEROPERABLE HEALTH INFORMATION TECHNOLOGY.—The National Coordinator shall maintain, direct, and oversee the continuous improvement of a strategic plan to guide the nationwide implementation of interoperable health information technology in both the public and private health care sectors consistent with subsection (b).

“(2) PRINCIPAL ADVISOR TO HHS.—The National Coordinator shall serve as the principal advisor of the Secretary on the development, application, and use of health information technology, and coordinate the health information technology programs of the Department of Health and Human Services.

“(3) COORDINATOR OF FEDERAL GOVERNMENT ACTIVITIES.—

“(A) IN GENERAL.—The National Coordinator shall serve as the coordinator of Federal Government activities relating to health information technology.

“(B) SPECIFIC COORDINATION FUNCTIONS.—In carrying out subparagraph (A), the National Coordinator shall provide for—

“(i) the development and approval of standards used in the electronic creation, maintenance, or exchange of health information; and

“(ii) the certification and inspection of health information technology products, exchanges, and architectures to ensure that such products, exchanges, and architectures conform to the applicable standards approved under clause (i).

“(C) USE OF PRIVATE ENTITIES.—The National Coordinator shall, to the maximum extent possible, contract with or recognize private entities in carrying out subparagraph (B).

“(D) UNIFORM APPLICATION OF STANDARDS.—A standard approved under subparagraph (B)(i) for use in the electronic creation, maintenance, or ex-

change of health information shall preempt a standard adopted under State law, regulation, or rule for such a use.

“(4) INTRAGOVERNMENTAL COORDINATOR.—The National Coordinator shall ensure that health information technology policies and programs of the Department of Health and Human Services are coordinated with those of relevant executive branch agencies and departments with a goal to avoid duplication of effort and to ensure that each agency or department conducts programs within the areas of its greatest expertise and its mission in order to create a national interoperable health information system capable of meeting national public health needs effectively and efficiently.

“(5) ADVISOR TO OMB.—The National Coordinator shall provide to the Director of the Office of Management and Budget comments and advice with respect to specific Federal health information technology programs.

“(d) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated such sums as may be necessary to carry out this section for each of fiscal years 2006 through 2010.”

(b) TREATMENT OF EXECUTIVE ORDER 13335.—Executive Order 13335 shall not have any force or effect after the date of the enactment of this Act.

(c) TRANSITION FROM ONCHIT UNDER EXECUTIVE ORDER.—

(1) IN GENERAL.—All functions, personnel, assets, liabilities, administrative actions, and statutory reporting requirements applicable to the old National Coordinator or the Office of the old National Coordinator on the date before the date of the enactment of this Act shall be transferred, and applied in the same manner and under the same terms and conditions, to the new National Coordinator and the Office of the new National Coordinator as of the date of the enactment of this Act.

(2) ACTING NATIONAL COORDINATOR.—Before the appointment of the new National Coordinator, the old National Coordinator shall act as the National Coordinator for Health Information Technology until the office is filled as provided in section 271(a) of the Public Health Service Act, as added by subsection (a). The President may appoint the old National Coordinator as the new National Coordinator.

(3) DEFINITIONS.—For purposes of this subsection:

(A) NEW NATIONAL COORDINATOR.—The term “new National Coordinator” means the National Coordinator for Health Information Technology appointed under section 271(a) of the Public Health Service Act, as added by subsection (a).

(B) OLD NATIONAL COORDINATOR.—The term “old National Coordinator” means the National Coordinator for Health Information Technology appointed under Executive Order 13335.

SEC. 3. SAFE HARBORS FOR PROVISION OF HEALTH INFORMATION TECHNOLOGY AND SERVICES TO HEALTH CARE PROFESSIONALS.

(a) FOR CIVIL PENALTIES.—Section 1128A(b) of the Social Security Act (42 U.S.C. 1320a-7a(b)) is amended by adding at the end the following new paragraph:

“(4)(A) For purposes of this subsection, a payment described in paragraph (1) does not include any nonmonetary remuneration (in the form of health information technology and related services) made on or after the HIT effective date (as defined in subparagraph (B)(ii)) by a hospital or critical access hospital to a physician if the following requirements are met:

“(i) The provision of such remuneration is made without a condition that—

“(I) limits or restricts the use of the health information technology to services provided by the physician to individuals receiving services at the location of the hospital or critical access hospital providing such technology;

“(II) limits or restricts the use of the health information technology in conjunction with other health information technology; or

“(III) takes into account the volume or value of referrals (or other business generated) by the physician to the hospital or critical access hospital.

“(ii) Such remuneration is arranged for in a written agreement that is signed by a representative of the hospital or critical access hospital and by the physician and that specifies the remuneration made and states that the provision of such remuneration is made for the primary purpose of better coordination of care or improvement of health care quality or efficiency.

“(B) For purposes of subparagraph (A) and sections 1128B(b)(3)(J) and 1877(e)(9)—

“(i) the term ‘health information technology’ means hardware, software, license, intellectual property, equipment, or other information technology (including new versions, upgrades, and connectivity) or related services used for the

electronic creation, maintenance, and exchange of clinical health information; and

“(ii) the term ‘HIT effective date’ means the date that is 180 days after the date of the enactment of this paragraph.”

(b) FOR CRIMINAL PENALTIES.—Section 1128B(b)(3) of such Act (42 U.S.C. 1320a-7b(b)(3)) is amended—

(1) in subparagraph (G), by striking “and” at the end;

(2) in the subparagraph (H) as added by section 237(d) of the Medicare Prescription Drug, Improvement, and Modernization Act of 2003 (Public Law 108-173; 117 Stat. 2213)—

(A) by moving such subparagraph 2 ems to the left; and

(B) by striking the period at the end and inserting a semicolon;

(3) in the subparagraph (H) added by section 431(a) of such Act (117 Stat. 2287)—

(A) by redesignating such subparagraph as subparagraph (I);

(B) by moving such subparagraph 2 ems to the left; and

(C) by striking the period at the end and inserting “; and”; and

(4) by adding at the end the following new subparagraph:

“(J) any nonmonetary remuneration (in the form of health information technology, as defined in section 1128A(b)(4)(B)(i), and related services) solicited or received by a person on or after the HIT effective date (as defined in section 1128A(b)(4)(B)(ii)) (or offered or paid to a person on or after such date) if—

“(i) such remuneration is solicited or received (or offered or paid) without a condition that—

“(I) limits or restricts the use of the health information technology to services provided by the person to individuals receiving services at the location of the entity providing such technology;

“(II) limits or restricts the use of the health information technology in conjunction with other health information technology; or

“(III) takes into account the volume or value of referrals (or other business generated) by the person to the entity providing such technology; and

“(ii) such remuneration is arranged for in a written agreement that is signed by a representative of the entity and by the physician and that specifies the remuneration made and states that the provision of such remuneration is made for the primary purpose of better coordination of care or improvement of health care quality or efficiency.”

(c) FOR LIMITATION ON CERTAIN PHYSICIAN REFERRALS.—Section 1877(e) of such Act (42 U.S.C. 1395nn(e)) is amended by adding at the end the following new paragraph:

“(9) INFORMATION TECHNOLOGY AND SERVICES.—Any nonmonetary remuneration (in the form of health information technology, as defined in section 1128A(b)(4)(B)(i), and related services) made on or after the HIT effective date (as defined in section 1128A(b)(4)(B)(ii)) by an entity to a physician if the following requirements are met:

“(A) The provision of such remuneration is made without a condition that—

“(i) limits or restricts the use of the health information technology to services provided by the physician to individuals receiving services at the location of the entity providing such technology;

“(ii) limits or restricts the use of the health information technology in conjunction with other health information technology; or

“(iii) takes into account the volume or value of referrals (or other business generated) by the physician to the entity providing such technology.

“(B) Such remuneration is arranged for in a written agreement that is signed by a representative of the entity and by the physician and that specifies the remuneration made and states that the provision of such remuneration is made for the primary purpose of better coordination of care or improvement of health care quality or efficiency.”

(d) REGULATION, EFFECTIVE DATE, AND EFFECT ON STATE LAWS.—

(1) REGULATIONS.—Not later than the HIT effective date, the Secretary of Health and Human Services shall promulgate such regulations as may be necessary to carry out the provisions of this section.

(2) HIT EFFECTIVE DATE DEFINED.—For purposes of this subsection and subsection (e), the term “HIT effective date” has the meaning given such term in section 1128A(b)(4)(B)(ii) of the Social Security Act, as added by subsection (a).

(3) **PREEMPTION OF STATE LAWS.**—No State (as defined in section 4(c)(3)) shall have in effect a State law that imposes a criminal or civil penalty for a transaction described in section 1128A(b)(4), 1128B(b)(3)(J), or 1877(e)(9) of the Social Security Act, as added by this section, if the conditions described in the respective section of such Act, with respect to such transaction, are met.

(e) **STUDY AND REPORT TO ASSESS EFFECT OF SAFE HARBORS AND EXCEPTION ON HEALTH SYSTEM.**—

(1) **IN GENERAL.**—The Secretary of Health and Human Services shall conduct a study to determine the impact of each of the safe harbors and the exception described in paragraph (3). In particular, the study shall examine the following:

(A) The effectiveness of each safe harbor and exception in increasing the adoption of health information technology.

(B) The types of health information technology provided under each safe harbor and exception.

(C) The extent to which the financial or other business relationships between providers under each safe harbor or exception have changed as a result of the safe harbor or exception in a way that affects the health care system, affects choices available to consumers, or affects health care expenditures.

(2) **REPORT.**—Not later than three years after the HIT effective date, the Secretary of Health and Human Services shall submit to Congress a report on the study under paragraph (1) and shall include such recommendations for changes in the safe harbors and exception as the Secretary determines may be appropriate.

(3) **SAFE HARBORS AND EXCEPTION DESCRIBED.**—For purposes of this subsection, the safe harbors and exception described in this paragraph are—

(A) the safe harbor under section 1128A(b)(4) of the Social Security Act (42 U.S.C. 1320a-7a(b)(4)), as added by subsection (a);

(B) the safe harbor under section 1128B(b)(3)(J) of such Act (42 U.S.C. 1320a-7b(b)(3)(J)), as added by subsection (b); and

(C) the exception under section 1877(e)(9) of such Act (42 U.S.C. 1395nn(e)(9)), as added by subsection (c).

SEC. 4. COMMONALITY AND VARIATION IN HEALTH INFORMATION LAWS AND REGULATIONS.

(a) **STUDY TO DETERMINE IMPACT OF VARIATION AND COMMONALITY IN STATE HEALTH INFORMATION LAWS AND REGULATIONS.**—

(1) **IN GENERAL.**—For purposes of promoting the development of a nationwide interoperable health information technology infrastructure consistent with section 271(b) of the Public Health Service Act (as added by section 2(a)), the Secretary of Health and Human Services shall conduct a study of the impact of variation in State security and confidentiality laws and current Federal security and confidentiality standards on the timely exchanges of health information in order to ensure the availability of health information necessary to make medical decisions at the location in which the medical care involved is provided. Such study shall examine—

(A)(i) the degree of variation and commonality among the requirements of such laws for States; and

(ii) the degree of variation and commonality between the requirements of such laws and the current Federal standards;

(B) insofar as there is variation among and between such requirements, the strengths and weaknesses of such requirements; and

(C) the extent to which such variation may adversely impact the secure, confidential, and timely exchange of health information among States, the Federal government, and public and private entities, or may otherwise impact the reliability of such information.

(2) **REPORT.**—Not later than 18 months after the date of the enactment of this Act, the Secretary of Health and Human Services shall submit to Congress a report on the study under paragraph (1) and shall include in such report the following:

(A) **ANALYSIS OF NEED FOR GREATER COMMONALITY.**—A determination by the Secretary on the extent to which there is a need for greater commonality of the requirements of State security and confidentiality laws and current Federal security and confidentiality standards to better protect or strengthen the security and confidentiality of health information in the timely exchange of health information among States, the Federal government, and public and private entities.

- (B) RECOMMENDATIONS FOR GREATER COMMONALITY.—Insofar as the Secretary determines under subparagraph (A) that there is a need for greater commonality of such requirements, the extent to which (and how) the current Federal standards should be changed, and the extent to which (and how) the State laws should be conformed, in order to provide the commonality needed to better protect or strengthen the security and confidentiality of health information in the timely exchange of health information.
- (b) IMPLEMENTATION OF RECOMMENDATIONS IF CONGRESS FAILS TO ACT.—
- (1) IN GENERAL.—If the conditions under paragraph (2) are met, the Secretary shall, by regulation, modify the current Federal security and confidentiality standards to the extent that the Secretary determines it necessary in order to achieve the needed degree of commonality to better protect or strengthen the security and confidentiality of health information in the timely exchange of health information. Such a modification shall be based upon the recommendations described in subsection (a)(2)(B), and if the Secretary modifies a current Federal security and confidentiality standard, the modified standard shall supersede (and the Secretary shall limit the permissibility of) any State security and confidentiality law that relates to (but is different from) such standard.
- (2) CONDITIONS.—The conditions under this paragraph are the following:
- (A) NEED FOR GREATER COMMONALITY.—The Secretary determines under subsection (a)(2)(A) that there is a need for greater commonality in the requirements of State security and confidentiality laws and current Federal security and confidentiality standards to better protect or strengthen the security and confidentiality of health information in the timely exchange of health information among States, the Federal government, and public and private entities.
- (B) CONGRESSIONAL FAILURE TO ACT.—The Congress fails to enact, within 18 months after the date of receipt of the report under subsection (a)(2), legislation that specifically responds to the recommendations described in subsection (a)(2)(B). Such legislation may include any action described in paragraph (1) (relating to modifying Federal security and confidentiality standards).
- (3) TREATMENT OF CURRENT LAWS AND STANDARDS.—
- (A) CONTINUATION OF CURRENT FEDERAL STANDARDS AND STATE LAWS PERMITTED.—Nothing in this subsection shall be construed as preventing the Secretary from continuing to apply the current Federal security and confidentiality standards and from permitting the continuance of State security and confidentiality laws if such standards are not modified.
- (B) NO PREEMPTION OF STATE LAW UNLESS RULE ADOPTED.—A State security and confidentiality law shall not be preempted under paragraph (1), except to the extent the Secretary limits the application of such law under such paragraph. The Secretary's exercise of such authority supercedes the provisions of section 1178(a) of the Social Security Act (42 U.S.C. 1320d-7(a)) and section 264(c)(2) of the Health Insurance Portability and Accountability Act of 1996 (42 U.S.C. 1320d-2 note).
- (c) DEFINITIONS.—For purposes of this section:
- (1) CURRENT FEDERAL SECURITY AND CONFIDENTIALITY STANDARDS.—The term “current Federal security and confidentiality standards” means the Federal privacy standards established pursuant to section 264(c) of the Health Insurance Portability and Accountability Act of 1996 (42 U.S.C. 1320d-2 note) and security standards established under section 1173(d) of the Social Security Act.
- (2) SECRETARY.—The term “Secretary” means the Secretary of Health and Human Services.
- (3) STATE.—The term “State” has the meaning given such term when used in title XI of the Social Security Act, as provided under section 1101(a) of such Act (42 U.S.C. 1301(a)).
- (4) STATE SECURITY AND CONFIDENTIALITY LAWS.—The term “State security and confidentiality laws” means State laws and regulations relating to the privacy and confidentiality of health information or to the security of such information.
- (d) CONFORMING AMENDMENTS.—
- (1) HIPAA.—Section 264(c)(2) of the Health Insurance Portability and Accountability Act of 1996 (42 U.S.C. 1320d-2 note) is amended by striking “A regulation” and inserting “Subject to section 4(b) of the Health Information Technology Promotion Act of 2006, a regulation”.
- (2) TITLE XI.—Section 1178(a) of the Social Security Act (42 U.S.C. 1320d-7(a)) is amended, in the matter preceding paragraph (1), by inserting “Subject

to section 4(b) of the Health Information Technology Promotion Act of 2006—
” after “GENERAL EFFECT.—”.

SEC. 5. IMPLEMENTING MODERN CODING SYSTEM; APPLICATION UNDER PART A OF THE MEDICARE PROGRAM.

(a) UPGRADING ASC X12 AND NCPDP STANDARDS.—

(1) **IN GENERAL.**—The Secretary of Health and Human Services shall provide by notice published in the Federal Register for the following replacements of standards to apply, including for purposes of part A of title XVIII of such Act:

(A) **ACCREDITED STANDARDS COMMITTEE X12 (ASC X12) STANDARD.**—The replacement of the Accredited Standards Committee X12 (ASC X12) version 4010 adopted under section 1173(a) of such Act (42 U.S.C. 1320d-2(a)) with the ASC X12 version 5010, as reviewed by the National Committee on Vital Health Statistics.

(B) **NATIONAL COUNCIL FOR PRESCRIPTION DRUG PROGRAMS (NCPDP) TELECOMMUNICATIONS STANDARDS.**—The replacement of the National Council for Prescription Drug Programs (NCPDP) Telecommunications Standards version 5.1 adopted under section 1173(a) of such Act (42 U.S.C. 1320d-2(a)) with whichever is the latest version (as determined by the Secretary) of the NCPDP Telecommunications Standards that has been approved by such Council and reviewed by the National Committee on Vital Health Statistics as of April 1, 2008.

(2) **APPLICATION.**—The replacements made by paragraph (1) shall apply, for purposes of section 1175(b)(2) of the Social Security Act (42 U.S.C. 1320d-4(b)(2)), to transactions occurring on or after April 1, 2009.

(3) **NO JUDICIAL REVIEW.**—The determination of the latest version under paragraph (1)(B) shall not be subject to judicial review.

(b) UPGRADING ICD CODES.—

(1) **IN GENERAL.**—The Secretary of Health and Human Services shall provide by notice published in the Federal Register for the replacement of the International Classification of Diseases, 9th revision, Clinical Modification (ICD-9-CM) under the regulation promulgated under section 1173(c) of the Social Security Act (42 U.S.C. 1320d-2(c)), including for purposes of part A of title XVIII of such Act, with both of the following:

(A) The International Classification of Diseases, 10th revision, Clinical Modification (ICD-10-CM).

(B) The International Classification of Diseases, 10th revision, Procedure Coding System (ICD-10-PCS).

(2) **APPLICATION.**—The replacement made by paragraph (1) shall apply, for purposes of section 1175(b)(2) of the Social Security Act (42 U.S.C. 1320d-4(b)(2)), to services furnished on or after October 1, 2009.

(3) **RULES OF CONSTRUCTION.**—Nothing in paragraph (1) shall be construed—

(A) as affecting the application of classification methodologies or codes, such as CPT or HCPCS codes, other than under the International Classification of Diseases (ICD); or

(B) as superseding the authority of the Secretary of Health and Human Services to maintain and modify the coding set for ICD-10-CM and ICD-10-PCS, including under the amendments made by section 6.

(c) APPLICATION OF UPGRADED STANDARDS UNDER PART A OF THE MEDICARE PROGRAM.—Section 1816 of the Social Security Act (42 U.S.C. 1395h) is amended by inserting after subsection (a) the following new subsection:

“(b) With respect to—

“(1) transactions under this part occurring on or after April 1, 2009, all providers of services shall use ASC X12 version 5010 with respect to services provided under this part in compliance with section 5(a) of the Health Information Technology Promotion Act of 2006; and

“(2) services furnished on or after October 1, 2009—

“(A) all providers of services shall use ICD-10-CM codes with respect to services provided under this part in compliance with section 5(b) of such Act; and

“(B) hospitals shall use ICD-10-PCS codes (as well as ICD-10-CM codes) with respect to inpatient hospital services provided under this part in compliance with such section.”.

SEC. 6. PROCEDURES TO ENSURE TIMELY UPDATING OF STANDARDS THAT ENABLE ELECTRONIC EXCHANGES.

Section 1174(b) of the Social Security Act (42 U.S.C. 1320d-3(b)) is amended—
(1) in paragraph (1)—

